
Use of Circulating Tumor DNA for Early- Stage Solid Tumor Drug Development Guidance for Industry

DRAFT GUIDANCE

This guidance document is being distributed for comment purposes only.

Comments and suggestions regarding this draft document should be submitted within 60 days of publication in the *Federal Register* of the notice announcing the availability of the draft guidance. Submit electronic comments to <https://www.regulations.gov>. Submit written comments to the Dockets Management Staff (HFA-305), Food and Drug Administration, 5630 Fishers Lane, Rm. 1061, Rockville, MD 20852. All comments should be identified with the docket number listed in the notice of availability that publishes in the *Federal Register*.

For questions regarding this draft document, contact Julia Beaver (OCE) at 240-402-0489.

**U.S. Department of Health and Human Services
Food and Drug Administration
Oncology Center of Excellence (OCE)
Center for Drug Evaluation and Research (CDER)
Center for Biologics Evaluation and Research (CBER)
Center for Devices and Radiological Health (CDRH)**

**May 2022
Clinical/Medical**

Use of Circulating Tumor DNA for Early- Stage Solid Tumor Drug Development Guidance for Industry

Additional copies are available from:

*Office of Communications, Division of Drug Information
Center for Drug Evaluation and Research
Food and Drug Administration
10001 New Hampshire Ave., Hillandale Bldg., 4th Floor
Silver Spring, MD 20993-0002
Phone: 855-543-3784 or 301-796-3400; Fax: 301-431-6353
Email: druginfo@fda.hhs.gov
[https://www.fda.gov/drugs/guidance-compliance-regulatory-
information/guidances-drugs](https://www.fda.gov/drugs/guidance-compliance-regulatory-information/guidances-drugs)*

*Office of Communication, Outreach and Development
Center for Biologics Evaluation and Research
Food and Drug Administration
10903 New Hampshire Ave., Bldg. 71, Room 3128
Silver Spring, MD 20993-0002
Phone: 800-835-4709 or 240-402-8010
Email: ocod@fda.hhs.gov
[https://www.fda.gov/vaccines-blood-biologics/guidance-
compliance-regulatory-information-biologics/biologics-
guidances](https://www.fda.gov/vaccines-blood-biologics/guidance-compliance-regulatory-information-biologics/biologics-guidances)*

*Office of Policy
Center for Devices and Radiological Health
Food and Drug Administration
10903 New Hampshire Ave., Bldg. 66, Room 5431
Silver Spring, MD 20993-0002
Tel: 301-796-5900
E-mail: CDRH-Guidance@fda.hhs.gov
<http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/default.htm>*

**U.S. Department of Health and Human Services
Food and Drug Administration
Oncology Center of Excellence (OCE)
Center for Devices and Radiologic Health (CDRH)
Center for Drug Evaluation and Research (CDER)
Center for Biologics Evaluation and Research (CBER)**

**May 2022
Clinical/Medical**

Table of Contents

I.	INTRODUCTION.....	1
II.	BACKGROUND.....	2
III.	DEVELOPMENT OF CTDNA AS A BIOMARKER FOR REGULATORY USE IN EARLY-STAGE SOLID TUMOR CLINICAL TRIALS	2
	A. ctDNA for Patient Selection based on Molecular Alteration:.....	2
	B. ctDNA Molecular Residual Disease for Patient Enrichment:	3
	C. ctDNA as a Measure of Response.....	4
IV.	ASSAY CONSIDERATIONS.....	5
	A. Types of Molecular Residual Disease Panels.....	5
	B. Sampling Considerations	5
	C. Assay analytical validation considerations for marketing applications.....	6
V.	INVESTIGATIONAL DEVICE CONSIDERATIONS.....	7

**Use of Circulating Tumor DNA for Early-Stage Solid Tumor Drug
Development
Guidance for Industry¹**

This draft guidance, when finalized, will represent the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible for this guidance as listed on the title page.

I. INTRODUCTION

This guidance is intended to help sponsors planning to use circulating cell-free plasma derived tumor DNA (ctDNA) as a biomarker in cancer clinical trials conducted under an investigational new drug application (IND) and/or to support marketing approval of drugs and biological products² for treating solid tumor malignancies in the early-stage setting. This guidance reflects FDA's current thinking regarding drug² development and clinical trial design issues related to the use of ctDNA as a biomarker in clinical trials for solid tumor malignancies in the early stage (curative intent) setting. This guidance does not address the use of ctDNA for the early detection of cancer or cancer screening (e.g. situations where cancer has not yet been diagnosed), or in the metastatic cancer setting. Additional information on the related topic on use of minimal residual disease in hematologic malignancies can be found in guidance for industry *Hematologic Malignancies: Regulatory Considerations for Use of Minimal Residual Disease in Development of Drug and Biological Products for Treatment* (December 2020).³

The contents of this document do not have the force and effect of law and are not meant to bind the public in any way, unless specifically incorporated into a contract. This document is intended only to provide clarity to the public regarding existing requirements under the law. FDA guidance documents, including this guidance, should be viewed only as recommendations, unless specific regulatory or statutory requirements are cited. The use of the word *should* in Agency guidances means that something is suggested or recommended, but not required.

¹ This guidance has been prepared by the Oncology Center of Excellence in collaboration with the Center for Drug Evaluation and Research (CDER), the Center for Biologics Evaluation and Research (CBER), and the Center for Devices and Radiological Health (CDRH) at the Food and Drug Administration.

² For the purposes of this guidance, all references to *drugs* include both human drugs and therapeutic biological products unless otherwise specified.

³ We update guidances periodically. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/RegulatoryInformation/Guidances/default.htm>.

37 **II. BACKGROUND**
38

39 Drug development for solid tumors in the early stage, non-metastatic setting, typically involves
40 large trials and multiple years of conduct and follow-up with time-to-event endpoints. Certain
41 patients with early-stage solid tumors can be cured with local therapy alone (e.g., surgery,
42 radiation or chemoradiation), other patients require (neo)adjuvant systemic therapy in order to be
43 cured, and others may progress to metastatic disease despite surgery and/or systemic therapy.
44 ctDNA is tumor-derived fragmented DNA shed into a patient’s bloodstream that is not
45 associated with cells. ctDNA quantity can vary among individuals and depends on the type of
46 tumor, location, stage, tumor burden, and response to therapy. ctDNA as a biomarker has a
47 number of potential regulatory and clinical uses in the early stage setting that may assist and
48 expedite drug development. In the early-stage cancer setting, ctDNA may be used to detect a
49 certain targetable alteration, to enrich a high- or low-risk population for study in a trial, to reflect
50 a patient’s response to treatment, or potentially as an early marker of efficacy. We will discuss
51 each of these potential uses below.
52

53 The evidence to support the clinical validity or clinical utility of ctDNA varies across solid tumor
54 malignancies, patient populations, and testing modalities. However, multiple small studies have
55 suggested that residual ctDNA detecting molecular residual disease (MRD) after surgery or
56 completion of standard systemic therapy confers a poor prognosis and selects a population at
57 high risk of relapse.⁴
58

59 ctDNA assessments can vary among laboratories and technologies used to detect ctDNA which
60 can result in discrepant results. Many clinical laboratories develop their own protocols that can
61 impact ctDNA measurements and detection. Further standardization of assays will allow for
62 better use of ctDNA in a regulatory setting and will allow for analyses across studies to validate
63 the use of ctDNA.
64
65

66 **III. DEVELOPMENT OF CTDNA AS A BIOMARKER FOR REGULATORY USE IN**
67 **EARLY-STAGE SOLID TUMOR CLINICAL TRIALS**
68

69 Sponsors should consult the FDA if they plan to incorporate ctDNA for patient selection or as an
70 endpoint in early-stage solid tumor clinical trials. The following are potential uses for ctDNA:
71

72 **A. ctDNA for Patient Selection based on Molecular Alteration:**

73 In the adjuvant treatment setting, patients typically receive curative local therapy
74 followed by systemic treatment to prevent disease recurrence. In this situation,
75 sampling a patient’s plasma can allow for detection of ctDNA and for potential

⁴ Powles, T., Assaf, Z.J., Davarpanah, N. et al. ctDNA guiding adjuvant immunotherapy in urothelial carcinoma. *Nature* (2021); Tie J, et al. *Sci Transl Med.* 2016; 8(346); Garcia-Murillas et al. *JAMA Oncol.* 2019; 5(10): 1473-1478; Chaudhuri et al. *Cancer Discovery* 2017; 7: 1394–1403; Christensen et al. *J Clin Oncol* 2019; 37: 1547–1557; Reinert, Henriksen et al. Analysis of Plasma Cell-Free DNA by Ultra deep Sequencing in Patients with Stages 1 to III Colorectal Cancer. *JAMA Oncol.* 2019; 5(8): 1124-1131; Coombes, Page et al. Personalized Detection of Circulating Tumor DNA Antedates Breast Cancer Metastatic Recurrence. *Clin Cancer Res* 2019. Jul 15; 25(14): 4255-4263; Abbosh Birkbak et al. Phylogenetic ctDNA analysis depicts early-stage lung cancer evolution. *Nature* 2017.

Contains Nonbinding Recommendations

Draft — Not for Implementation

76 selection of a patient population harboring genetic or epigenetic alterations that
77 could be targetable by a given drug under study.
78

- 79 • ctDNA can be used as patient selection for detection of alterations for
80 eligibility criteria for a clinical trial.
- 81 • ctDNA can also be used as a stratification factor if a trial enrolls both a
82 marker-positive and marker-negative population. Hierarchical testing
83 procedures with the control of Type-I error rate may allow testing of
84 multiple ordered endpoints in both the intent-to-treat population and
85 biomarker-selected (ctDNA-positive) subgroup.
- 86 • The sensitivity of the ctDNA assay for detecting all variants of clinical
87 interest contained within tumor tissue (i.e. discordance between
88 ctDNA and tumor assays) should be evaluated. If no variants are
89 detected in ctDNA, tumor testing may need to be performed to confirm
90 the negative result.

B. ctDNA Molecular Residual Disease for Patient Enrichment:

92 ctDNA can be used as a marker of MRD after definitive surgery and/or after
93 (neo)adjuvant therapy to enrich a trial for patients with higher risk disease and
94 increased events of disease recurrence or death.
95

- 96 • ctDNA testing after surgery or (neo)adjuvant therapy could determine
97 study eligibility of a biomarker positive population.
- 98 • ctDNA status at baseline could alternatively be used as a stratification
99 factor in a study enrolling both ctDNA negative and positive patients.
100 Hierarchical testing procedures could be performed to test both the
101 intent-to-treat population (including both the ctDNA positive and
102 negative group) as well as just the ctDNA positive group.
- 103 • Design options could include an escalation design of adding an
104 experimental therapy to standard of care compared to standard of care
105 alone for patients with ctDNA positive status (higher-risk) or a de-
106 escalation design based on ctDNA negative status (lower risk
107 population). The clinical trial should be randomized.
- 108 • Primary endpoint should be Disease-free survival (DFS) if only
109 adjuvant therapy is given or Event-free survival (EFS) if neoadjuvant
110 therapy is given (with or without adjuvant therapy), or OS (Overall
111 Survival).⁵
- 112 • There should not be any early interim analyses of the primary
113 endpoints due to limited events. Later interim analyses may be
114 considered however these should be pre-specified near the start of the
115 trial, adjusted for the multiple testing and set at a reasonable point with
116 robust data maturity. For example, it would be expected that most
117

⁵ See guidance for industry *Clinical Trials Endpoints for the Approval of Cancer Drugs and Biologics* (December 2018).

Contains Nonbinding Recommendations

Draft — Not for Implementation

118 patients should have completed treatment prior to any interim analyses
119 being conducted.
120

C. ctDNA as a Measure of Response

- 121
- 122
- 123 • ctDNA could be used in early phase clinical trials to aid in signal
124 finding of drug activity and to potentially aid sponsors in their drug
125 development plans.
- 126 • FDA encourages Sponsors to develop evidence regarding the
127 usefulness of ctDNA response in addition to or supporting pathologic
128 complete response information after neoadjuvant therapy.
129

D. ctDNA as an Early Endpoint in Clinical Trials:

130 Although not currently validated for use, changes in ctDNA in response to a drug
131 may have the potential to be used as an early endpoint to support drug approval in
132 the early-stage cancer setting.
133

- 134
- 135 • Further data are required to support the use of ctDNA as an endpoint
136 reasonably likely to predict long term outcome (DFS/EFS/OS).
- 137 • Trials that collect ctDNA data before and after drug treatment should
138 also collect long term outcome data to characterize the association
139 between ctDNA clearance and outcome.
- 140 • Various statistical criteria have been proposed for validating an
141 endpoint and often meta-analytical approaches have been used.⁶ An
142 appropriate meta-analysis to validate ctDNA at a trial level association
143 should include only randomized trials. Sponsors should discuss and
144 provide details of any proposed meta-analysis plan to validate use of
145 ctDNA in a particular context of use with the FDA.
 - 146 ○ The plan should include details of trial designs, inclusion and
147 exclusion criteria, ctDNA assessment methods, and disease
148 setting. A justification for the suitability of pooling the studies
149 should be provided.
 - 150 ○ Trials should include a patient population representative of the
151 population in which the endpoint ultimately will be used.
 - 152 ○ An adequate number of randomized trials with sufficient
153 follow-up time should be included and justified.
 - 154 ○ Analysis based on individual patient-level data should allow an
155 assessment of individual-level association.
 - 156 ○ Prespecified criteria for concluding association based on both
157 trial-level and individual -level association measures, including
158 prespecified timing and window of ctDNA assessment should
159 be provided.

⁶ For additional information on meta-analyses, see the draft guidance for industry *Meta-analyses of Randomized Controlled Clinical Trials to Evaluate the Safety of Human Drugs or Biological Products* (November 2018). When final, this guidance will represent FDA's current thinking on this topic.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 160 ○ Long-term clinical endpoints, such as EFS/DFS and OS that
- 161 have been clearly and consistently defined across studies
- 162 should be included.
- 163 ○ Sponsors should explore the effects of missing data on trial
- 164 results.
- 165
- 166

IV. ASSAY CONSIDERATIONS

A. Types of Molecular Residual Disease Panels

169 MRD panels can utilize tumor-informed methods, tumor-naïve methods, or a
170 smaller panel of candidate genes each with its own strengths and limitations as
171 summarized below:
172

- 173
- 174 • Tumor-informed panels are constructed by sequencing the tumor and
- 175 then selecting a set of variants to follow.
 - 176 ○ Limitations of this approach include lag time between tumor
 - 177 testing and ctDNA panel creation, and sensitivity and
 - 178 specificity may depend on clinical cutoffs and analytical
 - 179 sensitivity of the device as well as the number of tumor
 - 180 informed targets assayed.
- 181 • Tumor-naïve or “tumor-agnostic” panels are those that are not
- 182 informed by sequencing or by mutations of the primary tumor. This
- 183 approach uses panel-based next generation Sequencing (NGS) to
- 184 ascertain MRD.
 - 185 ○ Limitations include tumor markers not covered by the ctDNA
 - 186 panel and additional characterization of panels would be
 - 187 needed to understand what percentage of patients are trackable
 - 188 with such techniques.
 - 189 ○ Whole genome sequencing (WGS) could potentially be used in
 - 190 a tumor-naïve fashion. This would allow the use of other
 - 191 biomarkers besides mutations, epigenetic alterations (e.g.
 - 192 methylation) or fragmentomic analysis of ctDNA to capture
 - 193 tumor derived ctDNA signals.
- 194

195 Multiple markers on a candidate gene panel could help assure that the MRD assay will
196 serve its function, even with the development of additional cytogenetic changes.
197

B. Sampling Considerations

198 There are several sampling considerations related to the clinical trial design and
199 the intended use patient population that should be taken into account.
200

- 201
- 202 • The shedding of ctDNA is affected by histology, grade, stage, and size
- 203 of the tumor thus timing of ctDNA testing should be discussed with
- 204 the FDA and should be supported by performance characteristics of
- 205 the test, disease characteristics and tumor biology.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 206 • A set time point should be chosen for enrollment into the study and
- 207 pre-specified.
- 208 • If a sponsor wishes to use multiple ctDNA time points to determine
- 209 eligibility (e.g. screening paradigm evaluating if intervention at early
- 210 detection of recurrence would influence outcome) this should be
- 211 supported by scientific data/rationale. Sensitivity analyses based on
- 212 different time windows could be explored (but should be
- 213 predetermined and discussed in advance).
- 214 • The timing of ctDNA testing should be the same across study arms.
- 215 • A baseline pre-treatment sample should be collected to allow for
- 216 consideration of the impact of variation in tumor shedding rates on
- 217 assay performance. In addition, this sample will allow for
- 218 interpretation of the post-treatment sample for study enrollment.
- 219 • All sites in the study should follow standardized protocols for sample
- 220 collection, storage, and processing and handling.
- 221

C. Assay analytical validation considerations for marketing applications

222 Analytical validation ensures that the assay measures the analyte or analytes that
223 it is intended to measure in the intended tumor type. Analytical validation should
224 be conducted to establish the performance characteristics of the assay. Validation
225 studies should be acceptable in terms of the assay's sensitivity, specificity,
226 accuracy, precision, and other relevant performance characteristics using a
227 specified technical protocol, which may include specimen collection, handling,
228 and storage procedures.⁷ The acceptance criteria for the validation studies should
229 be adequately justified to support clinical use.
230

- 231
- 232 • MRD assay validation should encompass the entire assay system from
- 233 sample collection (e.g., blood collection in the specific collection tube
- 234 that will be used with the final market ready assay) to the output of the
- 235 assay including the detection threshold (cut-off) that determines
- 236 positive vs negative patients. The cutoff should be established
- 237 appropriately (e.g., both in terms of allelic frequencies or mutant
- 238 molecules of the variants per ml of plasma and number of variants that
- 239 are required to be positive in personalized panels for MRD positivity).
- 240 • The assay cutoff should be established to optimize assay sensitivity
- 241 and specificity for the clinical use. Analytical performance should be
- 242 robust to detect MRD positivity accurately and reproducibly.
- 243 • The assay should have high sensitivity and negative predictive value
- 244 (NPV) for supporting de-escalation of treatment and high specificity
- 245 and positive predictive value (PPV) for supporting escalation of
- 246 treatment.
- 247 • The validation approach of an MRD test will depend on the type of
- 248 MRD testing modality. As noted in section IV A., there are different

⁷ Summary of Safety and Effectiveness Data (SSED) for the Guardant360 CDx PMA P200010:
https://www.accessdata.fda.gov/cdrh_docs/pdf20/P200010B.pdf

Contains Nonbinding Recommendations

Draft — Not for Implementation

249 types of MRD testing approaches that are currently under
250 development. For tumor-naïve NGS-based MRD panels, panel-based
251 validation of fixed panel content will be needed; however, for tumor-
252 informed NGS-based personalized panels, the panel content will vary
253 for each patient and therefore the assay validation will be based on
254 each personalized assay. The validation strategy to support the device
255 marketing application should be discussed with CDRH/FDA.

- 256 • Samples from clinical trials (clinical specimens) are recommended to
257 be used for key assay validation studies such as confirmation of the
258 assay limit of detection (LoD), assay precision, analytical accuracy,
259 assay input studies. In some analytical validation studies since a large
260 volume of sample will be needed, clinical samples may be
261 supplemented by contrived samples. In general, when using contrived
262 samples in assay validation studies, the functional equivalency
263 between the contrived and clinical samples should be demonstrated
264 and rationale should be provided if contrived samples are used to
265 substitute or supplement clinical samples in certain studies.
- 266 • For fixed panels, cell lines carrying the specific alterations (i.e., cell
267 line DNA spiked into an appropriate matrix) may be used as contrived
268 samples. For personalized assays, cell lines that represent a
269 distribution of the number and type of variants based on early clinical
270 study data should be developed.
- 271 • Assay precision should be demonstrated using samples across the
272 detection range of the assay including samples at the assay cutoff and
273 samples with the minimum analyte requirements.
- 274 • An appropriate set of reference materials should be developed to allow
275 for comparability across multiple MRD assays.

276 277 **V. INVESTIGATIONAL DEVICE CONSIDERATIONS**

- 278 • The investigational ctDNA device used in the trial is subject to FDA’s
279 investigational device exemption (IDE) regulations as well as 21 CFR parts 50
280 and 56.⁸
- 281 • Whether the sponsor needs to submit an IDE application is dependent on
282 whether the device used in the trial is considered significant risk (SR), non-
283 significant risk (NSR), or exempt.⁹
- 284 • Sponsors can submit a Study Risk Determination pre-submission through
285 CDRH’s Q-submission program.¹⁰

⁸ See 21 CFR 812.

⁹ See guidance for industry *Information Sheet Guidance for IRBs, Clinical Investigators, and Sponsors. Significant Risk and Nonsignificant Risk Medical Device Studies* (January 2006).

¹⁰ See guidance for industry and FDA staff *Requests for Feedback and Meetings for Medical Device Submissions: The Q-Submission Program* (January 2021).

Contains Nonbinding Recommendations
Draft — Not for Implementation

- 287
- 288
- 289
- The sponsor may also seek a risk determination through the optional streamlined submission process for investigational devices in oncology trials for new INDs.¹¹

¹¹ See guidance for industry *Investigational In Vitro Diagnostics in Oncology Trials: Streamlined Submission Process for Study Risk Determination* (October 2019).